

# Alternative Approaches to Governance in the Information Society

Workshop on  
Technology, Governance and Citizenship  
13th December, 2007

IT for Change, Bangalore

---

---

# *The Information Society (IS) Paradigm*

- IS phenomenon is more than an economic domain despite its capitalist structuring
  - Defining social, institutional and political paradigm
  - Reconstituting systems and redefining principles of globalisation
  - In the political economy of the dominant IS paradigm:
    - Global consolidation and global governance deficit
    - Local abdication
  - Plays out in all three spheres of social life – market, state and society
  - We focus on IS analysis in relation to the state
  - Nature and course of public policy in the IS
- 
-

# *ICTs and Policy*

- ICTs seen as a technical domain guided by neoliberal principles
  - Market-centric ideology on policy making
    - Raising efficiency
    - Increasing export revenues
    - Expanding IT and IT-enabled service industries
    - Enabling functionality of institutions
  - Consequently traditional development actors tend not to engage with ICT policy making and advocacy
  - Resulted in technical experts guiding ICT, ICTD and e-governance policies
  - Integration in development sectors seen through efficiency and human resource development lens
  - True empowering potential of ICTs is not realised
- 
-

# Governance Reform

- Vacillations in governance theory
  - Good governance: World Bank approach
    - Citizens should respect laws, but not actively institute them
    - Ignores active citizenship and engagement
  - Disturbingly this translates into WB financing for projects
  - Reclaim governance toward facilitating citizenship and claiming rights
  - Current tension has particular political significance in the information society discourse in relation to 'e-governance'
  - Specifically, the e-governance opportunity for realising active citizenship is curtailed
    - Good governance approach
    - Dominant ICT approach
- 
-

# Current E-Governance Models

- Efficiency enhancing and infrastructure change
    - Citizen as 'user' of neutral technologies
    - Ignores role of ICTs in transforming systems
  - Increased role of markets and outreach of state
    - Private sector role in public service delivery
    - Citizen as 'consumer'
    - Efficiency and accountability of interaction between service provider and citizen
  - NISG vision: lead the nation to a pre-eminent position in providing integrated online services to the citizens and businesses
    - Not about online services
    - Not organisation centric, but citizen-centric
  - Drishtee kiosks
    - Lack of back-end support
    - Ignored systems redesign
- 
-

# Citizenship and E-Governance

- Emphasis on participation, decentralisation, accountability, governmental responsiveness and social equality and justice  
(*absent currently*)
  - Governance not simply equated with civil service reform or efficiency enhancement of public organisations
  - In governance ICTs should be used for:
    - Bottom-up principles: Enhance citizen participation
    - Institution design principles: Improve transparency, accountability
  - E-gram in Gujarat
    - Online application
    - Offline ecology with separation of informational and executive roles
  - Abhiyan in Kutch District, Gujarat
    - Online applications
    - Engagement with local governance structures
  - RTI should be a system design principle
    - Digitisation as a first step
    - Restructuring of current pathways of information flow
- 
-

# Transformational Governance in the IS

- Rights and citizenship-driven systems reengineering through ICTs
  - System building blocks
    - Coordination
    - Storage and retrieval
    - Citizen-centric reorganisation
  - Focus on techno-social solutions and opportunities
    - Offline ecology building (*E-gram*)
    - ICTs are realms for construction of social meaning (*Heroic sakhi*)
  - Direct developmental engagement
  - UK transformational government strategy
    - Delineates a 'service transformation board' and a 'common infrastructure board'
    - Prevents collusion of these two disparate roles
    - Focus on outcomes (developmental and governance) maintained
    - Unlike CSC, where lens is restricted to infrastructure design
- 
-