

An Intergovernmental Organization of Developing Countries

Women and the Digital Economy – Implications in context of WTO

Aileen Kwa South Centre 3 April 2019 Ecommerce Week kwa@southcentre.int

These things are different

There is a difference between:

- E-Commerce / Digital Trade; and
- E-Commerce / Digital Trade <u>rules</u> in the WTO.

(E-commerce is happening today, loosely governed by existing WTO Agreements. The US is proposing a completely different model of rules. E-commerce of digital trade will take place regardless of rules.)

- Being connected to the internet as a consumer social media, gaming and streaming; and
- Being connected as a supplier of goods or services

(So when we count how many people are connected, that is insufficient)

- \odot A supplier in an ICT industry; and
- \circ A supplier in a data industry.

(e.g. computer programmer writing software or an officer providing outsourced services such as inputing of data vs a data analyst writing algorithms for data processing and sale of the data in real time) What is good for

- Building domestic capacities/ industrialisation/ economic transformation
- Employment
- Development
- is good for women

Changes – From Traditional to Digital Economy

A. ISSUES AROUND DATA

1. DATA is Central

- 'Land was the raw material of the agriculture age. Iron was the raw material of the industrial age. Data is the raw material of the information age'.
- 'He or she who owns the data, controls the data or can harvest the meaning of the data are those that are creating the industries and business of the future'.

Ross A 2016 'The Industries of the Future'.

One definition of Digital Trade – by US Congressional Research Services is as follows:

'Digital Trade not only includes end-products like downloaded movies and video games, but also the means to <u>enhance the productivity and overall competitiveness</u> of an economy, such as <u>information streams</u> needed by manufacturers to manage global operations; <u>communication channels</u> (email and voice over Internet protocol (VoIP)); and <u>financial data and transactions</u> for online purchases and electronic banking'.

Fefer R, Akhtar S and Morrison W 2018 'Digital Trade and U.S. Trade Policy', Congressional Research Service, 11 May https://fas.org/sgp/crs/misc/R44565.pdf

2. Organising Mechanism – PLATFORM

- 'Extractive apparatus for data' (Nick Srnicek- author of 'Platform Capitalism')
- 'The platform has emerged as a new business model, capable of extracting and controlling immense amounts of data, and with this shift we have seen the rise of large monopolistic firms. Today, the capitalism of the high-and middle-income economies is increasingly dominated by these firms'.
- Disperses and Concentrates the market
- 'The route through which it (the market) is dispersed, however, redirects each of those transactions through a small number of technology platforms usually based in California or China'.
- Uber, 'a huge chunk of the Italian GDP just moved to Silicon Valley. With these platforms, the Valley has become like ancient Rome. It exerts tribute from all its provinces.'
- As sharing platforms expand, 'the value flows to <u>one of the places in the world that can</u> <u>produce tech platforms</u>. So the global <u>regional inequality</u> is going to be unlike anything we've ever seen'.

From Ross A 2016 'The Industries of the Future', Simon and Schuster, p. 93.

'Winner Takes All Markets', according to Economists: Direct and Indirect Network Effects
Monopolising effect, very high entry barriers for new comers

Who owns the data?

Therefore, who profits from the data?

B. ISSUES AROUND DOMESTIC/ REGIONAL MARKETS and MARKET ACCESS

Until now, domestic markets belong to a country – countries negotiate to open parts of their market.

3. Modes of Supply

- Goods physical good to digital good transported through digital transmission
- Services from Commercial Presence to cross-border supply

4. Traditional Trade Policy Tools are Ineffective

E.g. tariffs; GATS market access limitations

5. For the Same Level of Market Opening or Closing

=> Need to Regulate Data Flows/ localisation Requirements

6. US' Market Access Interests - Shift from Doha Round NAMA/ Services to Digital Trade Rules

US' Model in Plurilateral E-Commerce Negotiations:

• Free data flows

•No localisation requirements possible for data/ infrastructure/ presence

(Free data flows = open markets I.e. The whole assumption regarding domestic markets is sought to be changed. Assumption is that domestic market must be open)

USTR Complaints:

- •China's Restrictions on Cross-Border Data Flows and <u>Data Localization Requirements</u>: China's 2017 Cybersecurity Law and 2015 National Security Law prohibit or severely restrict routine cross-border transfers of information and impose data localization requirements on companies in "critical information infrastructure sectors."
- China's Cloud Computing Restrictions: China severely restricts investment in cloud computing services, which affects companies that supply cloud computing services and those that need to source such services. In addition, the 2017 circular on leased lines and VPNs effectively prohibits the use of leased lines and VPNs in providing cloud computing services on a cross-border basis.
- China's Web Filtering and Blocking: China continues to engage in extensive blocking of legitimate websites. China currently blocks 12 of the top 30 global sites and up to 3,000 sites in total, affecting billions of dollars in potential U.S. business.
- •Indonesia's <u>Data Localization Requirements</u>: Indonesia requires providers of a "public service" to establish local data centers and disaster recovery centers in Indonesia. Other regulations require local storage and processing of certain personal data and financial data.
- •Indonesia's Barriers to Internet Services: In 2017, Indonesia proposed new regulations that would require providers of "over the top" (OTT) services to register with the government, identify permanent local representatives, and open bank accounts in Indonesia. The proposed regulations include a broad definition of OTT services that may cover every service provided via the Internet.

- Korea's <u>Restrictions on Cross-Border Transfer of Location-Based Data</u>: Korea restricts the export of location-based data, disadvantaging international suppliers that incorporate services such as traffic updates and navigation into their products. Korea is the only market in the world that USTR is aware of maintaining such restrictions.
- Nigeria's <u>Data Localization Requirements</u>: Nigeria requires businesses to store all data concerning Nigerian citizens in Nigeria. Nigeria also requires businesses to host all government data locally unless officially exempted. These requirements discriminate against foreign businesses that distribute their data storage and processing globally.
- **Russia's** <u>Data Localization Requirements</u>: Russian law requires that certain data on Russian citizens collected electronically by companies be processed and stored in Russia. Many U.S. companies face a choice between withdrawing from the Russian market and operating under significant legal uncertainty.
- **Thailand's Web Blocking**: Thailand recently expanded its authority to regulate online content, and, over the past year, the Thai government has greatly increased the number of social media posts that it has blocked. The new rules afford no mechanism for appealing or otherwise challenging these decisions.
- **Turkey's** <u>Data Localization Requirements</u>: Turkey limits transfers of personal data out of Turkey and, in many cases, requires firms to store data on Turkish citizens within Turkey. A separate law requires all suppliers of electronic payment services, including those that are Internet-based, to maintain primary and secondary information systems within Turkey.
- Vietnam's Restrictions on Online Advertising: Vietnam requires advertisers to contract with a local services supplier as a condition of placing advertisements on foreign websites targeting Vietnam. This requirement is burdensome and impractical, given that the online advertising market typically functions through automated, real-time auctions for ad space.
- Vietnam's <u>Data Localization Requirements</u>: Vietnam is currently debating a draft law on cybersecurity that contains many provisions that could serve as barriers to digital trade, including data localization rules and requirements to

7. <u>Free Data Flows/ No Localisation Requirements</u> <u>Mean Different Things for Different WTO Members</u>

- US : US data stays in Silicon Valley
- EU : EU data stays in EU due to GDPR
- Developing Countries data flows out when citizens engage with digital giants (Google, Amazon, Facebook, Uber etc, with perhaps the exception of China)

EU Position on Cross Border Data Flows and Trade Agreements

Article A: Cross-border data flows

1. The Parties are committed to **ensuring cross-border data flows** to facilitate trade in the digital economy. To that end, <u>cross-border data flows shall not be restricted</u> between Parties by:

(i)Requiring the use of computing facilities or network elements in the Party's territory for processing, including by imposing the use of computing facilities or network elements that are certified or approved in the territory of a Party;

(ii) Requiring the localisation of data in the Party's territory for storage or processing;

(iii) Prohibiting storage or procesing in the territory of the other Party;

(iv) Making the cross-border transfer of data contingent upon use of computing facilities or network elements in the Parties' territory or upon localisation requirements in the Parties' territory.

Article B: Protection of personal data and privacy

- 1. Each Party recognises that the protection of personal data and privacy is a fundamental right and that high standards in this regard contribute to trust in the digital economy and to the development of trade.
- 2. Each Party may adopt and maintain the safeguards it deems appropriate to ensure the protection of personal data and privacy, including through the adoption and application of rules for the crossborder transfer of personal data. Nothing in this agreement shall affect the protection of personal data and privacy afforded by the Parties' respective safeguards.
- 3. For the purposes of this agreement, 'personal data' means any information relating to an identified and identifiable natural person.
- 4. For greater certainty, the investment Court System shall not apply to the provisions in Articles A and B.

8. From Industrialisation and Use of Tariffs => Digital Industrialisation – data ownership or sovereignty / localisation

- South Korea
- Turkey PayPal
- Indonesia / Vietnam Online payments through national switches
- China
- India Draft National E-Commerce Policy: India's data for India's development

USTR's NTE Factsheet: Key Barriers to Digital Trade

Korea's Restrictions on Cross-Border Transfer of **Location-Based Data:** Korea restricts the export of location-based data, disadvantaging international suppliers that incorporate services such as traffic updates and navigation into their products. Korea is the only market in the world that USTR is aware of maintaining such restrictions.



Location-based services in Korea get support from the government

by FRANCIS TAN — Apr 22, 2011 in ASIA















Revenue from location-based services to grow by 25 percent this year in South Korea: Study

By News Desk - February 15, 2018



Revenue from location-based services to soar by 25% in South Korea

South Korea: Revenue generated from location-based services has been forecast to grow by 24.8 percent to reach 1.2 trillion won this year, as compared to the previous year.



Reac

Concep Integrat April 19, 2

> Exyn an autonor April 19, 2

FACT SHEET ON 2019 NATIONAL TRADE ESTIMATE: Removing Barriers to U.S. Exports Worldwide

<u>Ghana – Restriction on Electronic Payment Services:</u>

In February 2018, the Bank of Ghana (BoG) issued a directive requiring all financial institutions to route domestic payment transactions, including those of international schemes, through the national switch, Ghana Interbank Payment and Settlement Systems Limited (GhIPSS), by July 2, 2018. The Bank's directive would give an unfair competitive advantage to GhIPSS, a wholly owned subsidiary of the BoG that operates its own domestic proprietary card scheme. The Bank of Ghana suspended the directive after U.S. Government officials raised the matter with Ghanaian government officials.

https://ustr.gov/about-us/policy-offices/press-office/fact-sheet s/2019/march/fact-sheet-2019-national-trade-estimat-2

9. Homework at Country Level - Urgent

Regulation of data for economic value – Data sovereignty/ ownership

10. Plurilateral/ Multilateral – to Join or Not?

- Only after domestic regulation has been done + some level of maturity in terms of data economy
- Eventually: we could possibly negotiate data flows sector by sector, sub-sector by subsector, i.e. positive list approach (or GATS approach), <u>however</u> only after countries have some experience participating as suppliers in the data economy (not just e-commerce). This is different from US model and likely that US model may prevail in the negotiations.
- Whether we are in or out of the plurilateral, know that free data flows = 100% market opening. Enter only when ready, or countries could find themselves being only consumers given the extraordinary level of concentration and market barriers for new players.
- Even the 'soft' issues have far reaching consequences eg e-signatures has a portion that is a TRIMS+ provision. The big semiconductor companies would like to ensure that their hardware can be sold throughout the world – hence US/EU/Japan want to ensure countries are not allowed to mandate their own authentication standards. [See material from the Semiconductor Industry Association (SIA).]